

## Message Text

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INFO OCT-01 ISO-00 L-03 CIAE-00 PM-04 INR-07 ACDA-07

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TO AMEMBASSY OSLO PRIORITY

AMEMBASSY COPENHAGEN

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SECDEF

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JCS

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C O N F I D E N T I A L STATE 274539

E.O. 11652:GDS

TAGS: MARR, MPOL, NATO, NO, DA

SUBJECT: LINES OF COMMUNICATION (LOC) AGREEMENT WITH NORWAY

1. LOC AGREEMENTS, WHICH SUPPORT THE MOVEMENT AND RESUPPLY OF US FORCES IN TIME OF TENSION OR HOSTILITIES, ARE AN INTEGRAL PART OF OUR DEFENSE POSTURE ENABLING US TO MEET OUR MILITARY COMMITMENTS TO OUR ALLIES. A NUMBER OF SUCH AGREEMENTS HAVE BEEN SUCCESSFULLY CONCLUDED IN THE CENTRAL REGION AND THE USG IS NOW TURNING ITS ATTENTION TO THE FLANKS. ACCORDINGLY, A LOC AGREEMENT  
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WITH NORWAY, WHERE THE REINFORCEMENT PROBLEMS ARE



PARTICULARLY ACUTE, WOULD APPEAR DESIRABLE. OUR OWN ABILITY TO AID THE NORTHERN FLANK WOULD BE SUBSTANTIALLY ENHANCED THROUGH SUCH AN ARRANGEMENT.

2. THE CENTRAL REGION LOC AGREEMENTS NORMALLY CONSIST OF:

A) A GOVERNMENT-TO-GOVERNMENT UMBRELLA AGREEMENT NEGOTIATED THROUGH DIPLOMATIC CHANNELS COVERING GENERAL ARRANGEMENTS FOR THE ESTABLISHMENT AND OPERATION OF A LOC IN EACH COUNTRY WITH CERTAIN HOST NATION SUPPORT AND

B) A SERIES OF TECHNICAL AGREEMENTS PROVIDED FOR BY THE UMBRELLA AGREEMENTS AND NEGOTIATED AT A LOWER MILITARY LEVEL COVERING SPECIFIC ARRANGEMENTS FOR SUCH ASPECTS AS FACILITIES AND CONSTRUCTION, TRANSPORTATION, HOST NATION CIVILIAN LABOR, PROCUREMENT OF SUPPLIES AND SERVICES, TELECOMMUNICATIONS, UTILITIES AND USE OF AIRFIELDS.

3. ALTHOUGH UMBRELLA AGREEMENTS VARY SOMEWHAT FROM COUNTRY-TO-COUNTRY, THEY GENERALLY COVER FOUR GENERAL CATEGORIES:

THE FIRST IS AUTHORIZATION FOR PRE-LOC ACTIVATION ACTIONS SUCH AS THE CONSTRUCTION OR PROVISION OF REQUIRED FACILITIES, STATIONING OF US LOC CADRE PERSONNEL (IF ANY) AND PREPOSITIONING OF SUPPLIES AND EQUIPMENT.

THE SECOND CATEGORY COVERS PROVISIONS FOR ACTIVATION AND FUNCTIONING OF THE LOC AND WOULD INCLUDE AGREEMENT TO ACTIVATE LOC ON SACEUR DECLARATION OF SIMPLE ALERT OR SOONER, IF MUTUALLY AGREED, THE OUTLINE OF SERVICES OR ASSISTANCE TO BE PROVIDED BY HOST GOVERNMENT, THE AUTHORIZATION FOR U.S. TO CONVEY FORCES, EQUIPMENT, SUPPLIES THROUGH THE HOST NATION, THE ESTABLISHMENT OF DEPOTS, BIVOUAC AREAS, AND USE OF INSTALLATIONS AND FACILITIES FOR RECEPTION, AND TRANSIT OF PERSONNEL, SUPPLIES AND EQUIPMENT AND USE OF U.S. EQUIPMENT IN HOST COUNTRY.

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THE THIRD AREA DEALS WITH PROVISIONS APPLICABLE TO BOTH ABOVE PERIODS, SUCH AS HOST NATION ASSISTANCE, THE STATUS AND TITLE TO LAND, FACILITIES, EQUIPMENT AND SUPPLIES, REIMBURSEMENT AND JOINT PLANNING AND COORDINATION.

THE FINAL CATEGORY PROVIDES FOR THE ESTABLISHMENT OF IMPLEMENTING TECHNICAL AGREEMENTS AT THE MILITARY LEVEL



4. WHILE THE UMBRELLA AGREEMENTS IN THE CENTRAL REGION WERE NEGOTIATED THROUGH DIPLOMATIC CHANNELS, FOLLOWED BY NEGOTIATION OF THE TECHNICAL AGREEMENTS AT THE MILITARY LEVEL, PRELIMINARY MILITARY CONTACTS IN NORWAY INDICATE THAT GON MIGHT PREFER TO NEGOTIATE AND CONCLUDE THE UMBRELLA AGREEMENT ON THE MILITARY LEVEL IN LIGHT OF PREVAILING DOMESTIC POLITICAL SENSITIVITIES. SINCE THE TECHNICAL AGREEMENTS WOULD NORMALLY BE NEGOTIATED AT THAT LEVEL IN ANY CASE, THIS WOULD NOT APPEAR TO POSE INSURMOUNTABLE PROBLEMS AND DEPUTY US CINCEUR COULD BE AUTHORIZED TO NEGOTIATE AND

SIGN ALL OF THE AGREEMENTS FOR THE US SHOULD WE DECIDE TO PURSUE THAT OPTION.

5. EARLY NEGOTIATION OF A LOC AGREEMENT WOULD RESPOND TO THE NORWEGIAN DESIRE TO INCREASE PLANNING IN SUPPORT OF REINFORCEMENTS EXPRESSED BY UNDERSECRETARY OF DEFENSE HOLST DURING THE US-NORWEGIAN PRECISION GUIDED MUNITIONS (PGM) MEETINGS IN WASHINGTON LAST WEEK REPORTED SEPTEL.

6. FOR OSLO: ACTION REQUESTED:

BEFORE PROCEEDING WITH CIRCULAR 175 (REQUEST FOR AUTHORIZATION TO NEGOTIATE), THEREFORE, DEPARTMENT WOULD WELCOME EMBASSY VIEWS SOONEST AS TO WHETHER THE LOC UMBRELLA AGREEMENT BINDING ON BOTH GOVERNMENTS SHOULD BE NEGOTIATED THROUGH DIPLOMATIC OR MILITARY CHANNELS.

7. FOR COPENHAGEN:

IN VIEW OF FACT THAT SIMILAR ARRANGEMENT IS CONTEMPLATED  
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WITH DENMARK, DEPARTMENT WOULD APPRECIATE EMBASSY VIEWS ON PROCEDURAL ASPECT PARA 4 ABOVE. KISSINGER

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